BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

IN THE MATTER OF THE APPLICATION)		
OF IDAHO POWER COMPANY FOR)	CASE NO.	IPC-E-23-11
AUTHORITY TO INCREASE ITS RATES)		
AND CHARGES FOR ELECTRIC SERVICE)		
IN THE STATE OF IDAHO AND FOR)		
ASSOCIATED REGULATORY ACCOUNTING)		
TREATMENT.)		
)		

IDAHO POWER COMPANY

DIRECT TESTIMONY

OF

LINDSAY BARRETTO

- 1 Q. Please state your name, business address, and
- 2 present position with Idaho Power Company ("Idaho Power" or
- 3 "Company").
- 4 A. My name is Lindsay Barretto. My business
- 5 address is 1221 West Idaho Street, Boise, Idaho 83702.
- 6 Q. Please describe your educational background.
- 7 A. I received a Bachelor of Science degree in
- 8 Civil Engineering from Purdue University, West Lafayette,
- 9 Indiana in 2005. In 2007, I earned a Master of Science
- 10 degree in Civil Engineering from Purdue University. I am a
- 11 registered professional engineer in the state of Idaho.
- 12 Q. Please describe your work experience with
- 13 Idaho Power.
- 14 A. I began my employment with Idaho Power in 2010
- 15 as an engineer in Power Production's Civil Engineering
- 16 department. As an engineer I worked on hydroelectric and
- 17 hatchery projects and regulatory compliance. In 2015, I
- 18 moved to Transmission and Distribution Engineering and
- 19 Construction as a project manager leading power line and
- 20 substation projects. In 2018, I became an Engineering
- 21 Leader, responsible for the Stations Engineering and Design
- 22 department. In 2020, I was promoted to my current
- 23 position, Senior Manager of 500kV and Joint Projects, where
- 24 my responsibilities include supervision over Idaho Power's
- 25 500kV and Joint Projects.

- 1 Q. What is the purpose of your testimony in this
- 2 matter?
- 3 A. My testimony discusses the prudent nature of
- 4 investments made at the North Valmy Power Plant ("Valmy")
- 5 and the Jim Bridger Power Plant ("Bridger") since the
- 6 Company's last prudence determinations before the Idaho
- 7 Public Utilities Commission ("Commission"), including a
- 8 discussion of Idaho Power's compliance with Order No.
- 9 34349, issued in Case No. IPC-E-22-05, as modified with
- 10 Order No. 35774.
- 11 Q. What exhibits are you sponsoring?
- 12 A. I am sponsoring Exhibit Nos. 1, 2 and 3.
- 13 I. BACKGROUND
- 14 Q. Please describe the Bridger and Valmy plants.
- 15 A. Valmy is a coal-fired power plant that
- 16 consists of two units and is located near Winnemucca,
- 17 Nevada. Unit 1 went into service in 1981 and Unit 2
- 18 followed in 1985. Idaho Power owns 50 percent of Valmy. NV
- 19 Energy is the co-owner of the plant with the remaining 50
- 20 percent ownership and operates the Valmy facility. Idaho
- 21 Power and NV Energy (collectively, the "Valmy Co-Owners")
- 22 work jointly to make decisions regarding Valmy. The Company
- 23 exited coal-fired operations of Unit 1 December 31, 2019,
- 24 as accepted by the Commission in Order No. 33983 as part of
- 25 Idaho Power's 2017 Integrated Resource Plan. The Preferred

- 1 Portfolio identified in the 2021 IRP, filed in Case No.
- 2 IPC-E-21-43, concluded an exit from Valmy Unit 2 in 2025
- 3 provides a more favorable economic outcome when compared to
- 4 an earlier exit.
- 5 The Bridger plant, located near Rock Springs,
- 6 Wyoming, consists of four generating units. PacifiCorp has
- 7 two-thirds ownership and is the operator of the facility
- 8 and Idaho Power owns one-third of Bridger. Unit 1 began
- 9 commercial operation in 1974, Unit 2 in 1975, Unit 3 in
- 10 1976 and Unit 4 in 1979. The Company and PacifiCorp
- 11 (collectively, the "Bridger Co-Owners") work jointly to
- 12 make decisions regarding the plant, including required
- 13 investments and the retirement of the plant. Idaho Power's
- 14 Second Amended 2019 IRP acknowledged in Case No. IPC-E-19-
- 15 19 identified a preferred portfolio that included early
- 16 Bridger unit exits in 2022, 2026, 2028, and 2030.
- 17 Subsequently, the 2021 IRP Preferred Portfolio, filed in
- 18 Case No. IPC-E-21-43, includes the conversion of Units 1
- 19 and 2 from coal to natural gas by the summer of 2024, and
- 20 the exit of coal-fired operations in Units 3 and 4 by year-
- 21 end 2025 and 2028, respectively.
- Q. What are the current agreements under which
- 23 the Valmy Co-Owners own and operate the plant?
- 24 A. The ownership and operation of Valmy is
- 25 governed by three agreements: the Agreement for the

- 1 Ownership of the North Valmy Power Plant Project and the
- 2 Agreement for the Operation of the North Valmy Power Plant
- 3 Project, both of which are dated December 12, 1978, and the
- 4 North Valmy Station Operating Procedures Criteria, dated as
- 5 of February 11, 1993, between Idaho Power Company and
- 6 Sierra Pacific Power Company, 1 as amended by Amendment No. 1
- 7 to the Operating Procedure Criteria for Valmy Coal
- 8 Diversion Procedures and Usage, dated as of January 1,
- 9 2012. Additionally, the Valmy Co-Owners entered into the
- 10 North Valmy Project Framework Agreement between NV Energy
- 11 and Idaho Power dated as of February 22, 2019,
- 12 memorializing the terms and conditions under which either
- 13 partner may elect exit of participation of Valmy.
- Q. What agreements govern the ownership and
- 15 operation of the Bridger plant?
- 16 A. Currently, the ownership and operation of
- 17 Bridger is dictated by three agreements: the Agreement for
- 18 the Ownership of the Jim Bridger Project between Idaho
- 19 Power Company and Pacific Power & Light Company, the
- 20 Agreement for the Construction of the Jim Bridger Project
- 21 between Idaho Power Company and Pacific Power & Light
- 22 Company, and the Agreement for the Operation of the Jim
- 23 Bridger Project between Idaho Power Company and Pacific

 $^{\rm 1}$ Sierra Pacific Power Company has conducted business as NV Energy since 2008.

.

- 1 Power & Light Company, all of which are dated September 22,
- 2 1969, as amended by Amendments 1 through 9 (collectively,
- 3 "Bridger Agreements"). The Bridger Agreements set forth the
- 4 respective obligations of the Bridger Co-Owners with
- 5 respect to the ownership, construction and operation of
- 6 Bridger.

7 II. RATEMAKING TREATMENT OF VALMY AND BRIDGER

- 8 Q. Has the Company requested from the Commission
- 9 any ratemaking treatment associated with the coal
- 10 investments in Valmy and Bridger based on the early exit of
- 11 coal-fired operations?
- 12 A. Yes. In Case No. IPC-E-16-24 and updated in
- 13 Case No. IPC-E-19-08, Idaho Power requested approval of a
- 14 balancing account mechanism designed to smooth revenue
- 15 requirement impacts associated with the shutdown of Valmy
- 16 and allow for full recovery of Valmy-related costs near the
- 17 plant's end-of-life. In addition, this mechanism more
- 18 closely aligns the cost recovery period with the remaining
- 19 operating life of the plant, resulting in a better matching
- 20 of cost recovery from customers who benefit from the
- 21 plant's operations while mitigating the risk of future
- 22 customers bearing the costs of a plant that will no longer
- 23 be providing service. The Commission approved the Company's
- 24 request with Order Nos. 33771 and 34349, respectively.
- 25 Similarly, in Case No. IPC-E-21-17, Idaho Power requested

- 1 approval of a balancing account mechanism for the Bridger
- 2 coal-related investments, which was approved by the
- 3 Commission with Order No. 35423.
- 4 Q. Did approval of the balancing account
- 5 mechanisms for both plants include a prudence determination
- 6 of the investments at the time?
- 7 A. Yes. With the issuance of Order No. 34349, it
- 8 was determined that all Valmy investments through December
- 9 31, 2018, had been prudently incurred. Further, in Case No.
- 10 IPC-E-22-05, the Company requested the Commission find that
- 11 all actual Valmy investments made during the January 1,
- 12 2019, through December 31, 2021, time period were prudently
- 13 incurred. However, Order No. 34349, issued in Case No. IPC-
- 14 E-22-05 delayed a prudence determination of Valmy
- 15 investments. With respect to Bridger, Order No. 35423 found
- 16 that all Bridger coal-related investments through December
- 17 31, 2020, were prudently incurred.
- 18 Q. Why did the Commission delay a prudence
- 19 determination on the Valmy investments made during the
- 20 January 1, 2019, through December 31, 2021, time period?
- 21 A. In their review of Idaho Power's request,
- 22 Commission Staff ("Staff") analyzed two types of prudence,
- 23 decisional prudence, which is based on need, and
- 24 operational prudence, which is based on whether or not the
- 25 Company implemented the investment in the least-cost

- manner. Commission Staff concluded that the investments 1
- 2 were needed to continue safe and reliable operation of the
- 3 facility, or decisional prudence, but indicated they could
- not "recommend that the investments were operationally 4
- prudent due to lack of sufficient evidence documenting that 5
- the projects were done in a least-cost way."2 As such, 6
- Staff recommended Idaho Power work with them to develop the 7
- 8 documentation necessary for Commission Staff's audit and
- 9 prudence review and provide Commission Staff with the
- additional information via a compliance filing within six 10
- 11 months of the Commission's order to determine prudence.3
- 12 With Order No. 35494, the Commission indicated it was "fair
- 13 just and reasonable for the Company to file additional
- 14 documentation to support a prudence determination as part
- of the 2022 Annual Review" after working with Commission 15
- 16 Staff to expand the documentation process.4
- 17 Ο. Did Idaho Power file additional documentation
- 18 to support a prudence determination as part of the Valmy
- 2022 Annual Review? 19
- 20 Α. No. On March 31, 2023, after discussing with
- Staff, Idaho Power filed a Motion for an Extension of Time 21
- 22 to Comply with Order No. 35494 because Commission Staff and
- the Company were still working to memorialize and finalize 23

² Case No. IPC-E-22-05, Staff Comments, p. 4.

³ Id. At 8.

⁴ Order No. 34594 at 6.

- 1 the information and documentation necessary for Commission
- 2 Staff's prudence review. As part of this Motion, Idaho
- 3 Power proposed to include the request for a prudence
- 4 determination and the associated documentation, as part of
- 5 this general rate case proceeding. The Motion requested the
- 6 Commission acknowledge the Company will include its 2022
- 7 Annual Review, as required by Order No. 34349, as part of
- 8 the general rate case filing as well. The Commission issued
- 9 Order No. 35774 on May 8, 2023, granting the Motion.
- 10 Q. Have Idaho Power and Staff come to an
- 11 agreement regarding an expanded documentation process for
- 12 investments made at the Company's jointly-owned generating
- 13 facilities?
- 14 A. Yes, in principle. However, Staff and Idaho
- 15 Power are still working to finalize a Memorandum of
- 16 Understanding ("MOU") that will govern Idaho Power's
- 17 demonstration of oversight of its jointly-owned generating
- 18 facilities, and will represent a mutual agreement on the
- 19 types of information the Company will file to support its
- 20 request for a prudence determination of expenditures made
- 21 at the Valmy and Bridger plants. Staff and Idaho Power are
- 22 finalizing a Major Projects Checklist that is intended to
- 23 detail the review timing and documentation to accompany
- 24 capital project expenditures over a certain dollar
- 25 threshold, and an Oversight Meeting Checklist that will

- 1 document Idaho Power's ongoing and continual participation
- 2 in the capital budget reviews of each plant throughout the
- 3 year, encompassing the entirety of the capital budget
- 4 regardless of the dollar amount of individual projects. A
- 5 summary of the key provisions envisioned to be contained in
- 6 an MOU is provided as Exhibit No. 1 to my testimony.
- 7 Q. Based on the Company's request for a prudence
- 8 determination of the Valmy and Bridger investments in this
- 9 proceeding, has the Company prepared the documentation
- 10 necessary to support the investments?
- 11 A. Yes, Idaho Power has the documentation
- 12 necessary to support a prudence determination of the Valmy
- 13 and Bridger investments. However, the Company cannot
- 14 retroactively complete checklists for meetings that have
- 15 already occurred, but Idaho Power stands ready to provide
- 16 all available information for the Valmy and Bridger capital
- 17 projects in support of a prudence determination.

18 III. VALMY INVESTMENTS SINCE 2018

- 19 Q. As a 50-percent owner in the plant, is Idaho
- 20 Power involved in the decision-making process related to
- 21 capital investments at Valmy?
- 22 A. Yes. As the plant operator, NV Energy manages
- 23 the capital budget for Valmy. However, Idaho Power has
- 24 established quidelines at Valmy to allow NV Energy to
- 25 manage the capital budget as needed and directed by the

- 1 plant manager, without exceeding the yearly budget, or
- 2 adding large projects without authorization by the Valmy
- 3 Co-Owners. These guidelines provide the appropriate level
- 4 of oversight while allowing the plant operator to
- 5 practically manage the plant and any variances that may
- 6 occur throughout the budget year.
- 7 Q. What guidelines are in place to monitor
- 8 capital expenditures at Valmy?
- 9 A. First, if Idaho Power's share of the capital
- 10 forecast is greater than the capital budget by more than
- 11 \$100,000, the Company will review and may authorize the
- 12 budget change. In addition, all new or unbudgeted Unit 2
- 13 or common facility capital projects larger than \$1 million,
- 14 at the plant level, require a review and authorization in
- 15 writing by each Valmy Co-Owner prior to starting the
- 16 project. Finally, any time an individual Unit 2 or common
- 17 facility capital project with a value greater than \$1
- 18 million, at the plant level, is forecast to exceed the
- 19 current year original budget by 20 percent, each Valmy Co-
- 20 Owner must review and authorize it in writing prior to
- 21 starting or continuing the project.
- 22 Q. Aside from the guidelines, are there any other
- 23 ways the Company participates in the capital budget
- 24 process?

- 1 A. Yes. Individual capital project variances are
- 2 discussed during Ownership Meetings and other meetings as
- 3 directed by the Valmy Co-Owners. In addition, NV Energy
- 4 produces an Authorization for Expenditures ("AFE") request
- 5 for all capital projects. AFEs include the project title,
- 6 date, project manager, description and purpose of the
- 7 expenditure, cost and budget information, along with
- 8 various other information to provide support for the
- 9 project. If the project is expected to exceed the AFE
- 10 amount by either 10 percent, for variances greater than
- 11 \$10,000, or \$100,000, a supplemental AFE is required.
- 12 Currently, Idaho Power provides authorization to NV
- 13 Energy of all AFEs and supplemental AFEs for each project.
- 14 The Company has requested that no projects begin, and the
- 15 total annual budget may not be exceeded, unless the AFE is
- 16 approved by both NV Energy and Idaho Power. Lastly, in
- 17 addition to the plant-specific quidelines detailed above,
- 18 Idaho Power performs holistic budget reviews on a monthly
- 19 and quarterly basis. This includes capital expenditures at
- 20 all of the Company's facilities, including Valmy, and
- 21 therefore provides an additional review process through
- 22 which the Company monitors its capital spend at Valmy.
- 23 Q. What is the time period for which Idaho Power
- 24 is requesting a prudence determination of Valmy
- 25 investments?

- 1 A. Because Order No. 34349 delayed a prudence
- 2 determination on the Valmy investments made during the
- 3 January 1, 2019, through December 31, 2021, time period,
- 4 the Company is requesting a prudence determination of Valmy
- 5 investments made during the January 1, 2019, through
- 6 December 31, 2022, time period. There have been a number of
- 7 investments required to operate the plant in a safe,
- 8 efficient, and reliable manner, including investments
- 9 required to ensure environmental compliance as well as a
- 10 number of investments for routine asset replacement.
- 11 Exhibit No. 2 presents Idaho Power's share of the
- 12 investments made at Valmy between January 1, 2019, and
- 13 December 31, 2022, detailing 92 different capital projects
- 14 totaling \$8.19 million. In addition, for those projects for
- which Idaho Power's ownership share is over \$50,000, and
- 16 all investments associated with Unit 1, the Company has
- 17 included a project description and investment purpose
- 18 classification as to whether the investment was for
- 19 environmental compliance, safety, and/or reliability. Of
- 20 the 44 projects for which a detailed project description
- 21 and investment purpose classification was provided, 26 were
- 22 for continued reliable plant operations, three were
- 23 required for environmental compliance, and 15 were for a
- 24 combination of either reliability, environmental
- 25 compliance, or safety.

- 1 Q. Why did the Company include a project
- 2 description and investment purpose classification for all
- 3 investments associated with Unit 1, even if they were less
- 4 than \$50,000?
- 5 A. Idaho Power included a project description and
- 6 investment purpose classification for all investments
- 7 associated with Unit 1 to highlight that although the
- 8 Company exited operations of Unit 1 on December 31, 2019,
- 9 there were investments required to ensure reliable
- 10 operations of Unit 1 until the Company's exited
- 11 participation in coal-fired operations.
- 12 Q. Were all the projects comprising the \$8.19
- 13 million in investments that occurred between January 1,
- 14 2019, and December 31, 2022, necessary for either
- 15 environmental compliance, the safe and economic operation
- 16 of the plant, or for reliability purposes?
- 17 A. Yes.

18 Plant Reliability Investments

- 19 Q. You indicated there were 26 investments
- 20 greater than \$50,000 or associated with Unit 1 that were
- 21 required for the reliable operation of the plant. What was
- 22 the largest investment made to maintain reliability?
- 23 A. While not the largest investment made during
- 24 the January 1, 2019, through December 31, 2022, time
- 25 period, the largest investment made solely for reliability

- 1 purposes was for approximately \$630,000 for an update to
- 2 the Distributed Control System ("DCS") of Unit 2.
- 3 Q. Why was an update to the DCS required?
- 4 A. The existing DCS was installed in 2015 and was
- 5 operating both servers and human machine interfaces of Unit
- 6 2. A typical life-cycle of the DCS is 10 years, with a
- 7 five-year mid-cycle human machine interface and operating
- 8 system update required. The existing DCS was operating
- 9 beyond the original equipment manufacturer ("OEM") support
- 10 and security patches were no longer being created for the
- 11 systems. In addition, the control servers were operating on
- 12 Windows Server 2008, which Microsoft ceased supporting as
- of January 1, 2020, and the human machine interfaces were
- 14 operating on Windows 7, which Microsoft stopped supporting
- 15 as of January 14, 2020. Operating without the OEM supported
- 16 cybersecurity patches put these servers and human machine
- 17 interfaces at an elevated security risk.
- 18 Q. What did the upgrade entail?
- 19 A. The upgrade replaced the human machine
- 20 interfaced hardware and upgraded the operating system to
- 21 Windows 10. In addition, the following control equipment
- 22 was upgraded: (1) new virtualized Windows 2019 control
- 23 servers host, (2) Emerson Ovation software, and (3) new
- 24 ethernet switches and routers. All of the upgrades enabled
- 25 implementation of the latest critical security controls for

- 1 cyber defense and detection tools.
- Q. Were there any additional factors that
- 3 influenced the decision to update the DCS when the plant
- 4 did?
- 5 A. Yes. An additional concern existed with the
- 6 scheduled retirement of Unit 1. Several common plant
- 7 systems were controlled by the DCS on Unit 1 and required
- 8 code changes to move these controls to the DCS on Unit 2.
- 9 Therefore, the decision was made to upgrade Unit 2's DCS
- 10 prior to the retirement of Unit 1 and coincident to other
- 11 cybersecurity project upgrades.
- 12 Q. What additional investments were made at Valmy
- 13 solely for reliability purposes?
- 14 A. The majority of the investments made to
- 15 maintain reliable operations of Valmy were associated with
- 16 normal wear and tear of existing investments which I will
- 17 discuss first, including (1) the replacement of the
- 18 pulverizer gear box, (2) the purchase of pulverizer spare
- 19 parts, (3) the Unit 2 pin mixer replacement, and (4) Unit 2
- 20 generator bushing gasket replacements.
- Q. What is the purpose of a pulverizer?
- 22 A. Pulverizers are utilized to grind coal to fine
- 23 dust via roll wheel assemblies and table grinding segments
- 24 before being transported to burner fronts. Each Valmy unit
- 25 requires four pulverizers to reach full load status each

- 1 year in order to perform annual testing and certification
- 2 of the cold reheat safety valves in compliance with the
- 3 Annual State of Nevada Boiler Operating Permit. The plant
- 4 maintains a spare pulverizer for Unit 2 in the event of a
- 5 failure of one pulverizer to maintain reliability.
- 6 Q. What occurred to require the replacement of a
- 7 pulverizer gear box?
- 8 A. One of the pulverizers on Unit 2 tripped,
- 9 compromising the reliability of the unit. Plant personnel
- 10 opened the gearbox inspection port and discovered the
- 11 gearbox had failed. Approximately \$588,000 was invested in
- 12 pulverizer repairs to ensure Unit 2 maintained reliability.
- Q. Why does the plant purchase spare parts for
- 14 the pulverizers?
- 15 A. The grinding of coal to a fine dust wears out
- 16 the roll wheel assemblies, table grinding segments, and the
- 17 interior of pulverizer equipment. As a result, the normal
- 18 operating life cycle of a Unit 2 pulverizer is roughly 18
- 19 to 24 months until a major rebuild of the pulverizer is
- 20 required. Routine inspections are typically performed at
- 21 3,000 hours and maintenance performed to ensure the maximum
- 22 life of the pulverizer rebuild. However, with an upcoming
- 23 end-of-life of Unit 2 in 2025, upon routine inspection, it
- 24 was determined the pulverizers were not in need of a major
- 25 overhaul. Rather a more cost-effective approach would be to

- 1 purchase a full set of grinding table segments and three
- 2 roll wheel assemblies, to expedite repair once excessive
- 3 wear occurred, while also avoiding long lead times for
- 4 replacement equipment. In addition, during routine
- 5 maintenance of a pulverizer at a different time, three
- 6 refurbished trunnion wheel assemblies were purchased as
- 7 capital spares, totaling \$456,000 and \$166,000,
- 8 respectively, as opposed to performing a major overhaul.
- 9 The capital spares will allow the capital maintenance
- 10 outages to be completed on an as needed basis, as opposed
- 11 to during the routine inspection, when the pulverizers'
- 12 hours of operation and level of wear justifies the
- 13 overhauls.
- 14 Support of the need for spare pulverizer parts
- 15 occurred when the Unit 2B pulverizer failed due to a seized
- 16 roll wheel assembly, compromising reliability. A spare roll
- 17 wheel assembly was installed at the time, for approximately
- 18 \$231,000, ensuring Unit 2 was in compliance with the State
- 19 of Nevada testing requirements. Further, in 2019, on the
- 20 Unit 1D pulverizer, three of the roll wheel assemblies
- 21 failed, one in April, and two in September requiring
- 22 replacement, for investments totaling approximately
- 23 \$160,000 and \$47,000, respectively. The Unit 1D pulverizer
- 24 had exceeded 20,000 hours of operation with significant
- 25 wear and parts deteriorated beyond the service life

- 1 expectations. Upon inspection, it was found that one of the
- 2 three wheel assemblies in the pulverizer was cracked and
- 3 not rotating freely due to a bearing failure.
- 4 Q. Why was the replacement necessary in 2019 if
- 5 the Company was exiting the unit that year?
- 6 A. The plant was coming up on its annual testing
- 7 and certification of the cold reheat safety valves, a
- 8 compliance requirement of the annual State of Nevada Boiler
- 9 Operating Permit as I mentioned earlier, and needed to
- 10 reach full load status, requiring all four pulverizers. Due
- 11 to the wear, there were sizing differences of the three
- 12 roll wheels' diameters, requiring the replacement of three
- 13 of the roll wheel assemblies on the Unit 1D pulverizer.
- Q. What was the purpose of the last two projects
- 15 resulting from the normal wear and tear of existing
- 16 investments, the Unit 2 pin mixer replacement and the Unit
- 17 2 generator bushing gasket replacements?
- 18 A. The Unit 2 pin mixer, which unloads the wet
- 19 fly ash, required replacement and was rebuilt prior to the
- 20 summer run to avoid the potential of a serious failure due
- 21 to the lack of non-redundant equipment. This project
- 22 totaled approximately \$225,000. In addition, approximately
- 23 \$107,000 was spent to replace bushing gaskets and for the
- 24 regasketing of the bushing terminal plant.
- Q. Why must bushing gaskets be replaced?

- 1 A. The terminal plate gaskets for the high
- 2 voltage bushings of the generator were worn out and there
- 3 was indication of bushing gaskets leaking as the viscasil
- 4 lubricant was seeping through the bushing gaskets,
- 5 indicating possible failure of the bushing. Bushing gasket
- 6 leakage could lead to catastrophic failure of the
- 7 generator.
- 8 O. When was this issue first identified?
- 9 A. The issue was first identified in 2010 and
- 10 temporary repairs were made. In 2017, it was noticed that
- 11 the leak had become significant and one more temporary
- 12 repair was made and annual inspections conducted. However,
- 13 the 2018 annual inspection discovered more leakage so the
- 14 replacement of the bushings and regasketing of the bushing
- 15 terminal plate was performed.
- 16 Q. What additional investments were made at
- 17 Valmy to maintain reliability?
- 18 A. The following investments greater than
- 19 \$50,000 or associated with Unit 1 that were required for
- 20 the reliable operation of the plant include the (1)
- 21 installation of freeze protection heaters, (2) repair of
- 22 the generator exciter power supply system, (3) replacement
- 23 of the underground equipment wash piping, and (4) recoating
- 24 of the condenser inlet tube sheet.
- Q. What necessitated installation of freeze

- 1 protection heaters?
- 2 A. In 2018, because the Valmy operating schedule
- 3 shifted to running the units in only the summer months and
- 4 to be in long-term layup during the remaining months of the
- 5 year, it was determined that with both units offline there
- 6 was no auxiliary steam to provide heat to the turbines,
- 7 boilers and buildings to keep them dry and above the dew
- 8 point, per the long-term layup plan.
- 9 Q. How was Valmy heated at the time?
- 10 A. The plant was renting portable electric space
- 11 heaters to sufficiently heat the plant buildings and
- 12 equipment during the layup period. However, it was
- 13 determined that the purchase of the heaters for
- 14 approximately \$541,000 was more cost-effective than
- 15 renting. In addition, the purchase and installation
- 16 included four water-to-air dry finned coolers which cool
- 17 the component cooling system on each unit and exhaust warm
- 18 dry air into the lower level of the turbine building,
- 19 reducing the number of electric heaters required to be
- 20 purchased. Heating of the turbines and buildings helps
- 21 ensure the units can be operational when needed.
- Q. What occurred that required the replacement of
- 23 the generator current transformers?
- 24 A. The Unit 2 exciter power supply transformers
- 25 had failed, preventing the unit from returning to service.

- 1 One of the three saturable current transformers that supply
- 2 power to the generator exciter, one linear reactor
- 3 transformer, and the exciter control card module were
- 4 damaged. This project, which totaled approximately
- 5 \$468,000, replaced two saturable current transformers that
- 6 had compromised integrity due to oil and heat damage as
- 7 well as one of the remaining linear reactor transformers
- 8 that had degraded while running at an elevated temperature.
- 9 Q. What was the replacement of the underground
- 10 equipment wash piping necessary to maintain reliability of
- 11 Valmy?
- 12 A. A section of the boiler equipment wash piping,
- 13 which is used to fill both circulating water systems prior
- 14 to start-up, failed. The underground piping was the
- 15 original piping put in during construction in 1979. Using
- 16 alternative means to fill the circulating water systems is
- 17 very time consuming and results in start-up delays, thus
- 18 requiring the replacement of the underground equipment wash
- 19 piping. The replacement of the boiler equipment wash piping
- 20 in 2021 was approximately \$151,000.
- Q. Why was recoating of the condenser inlet tube
- 22 sheet necessary to maintain reliability at Valmy?
- 23 A. In 2019, the recoating of the condenser inlet
- 24 tube sheet was required contributing to approximately
- 25 \$108,000 of the Valmy investments. The condenser inlet

- 1 tube sheet of a unit is exposed to erosion from particles
- 2 and turbulence in the circulating water. It is coated with
- 3 a wear resistant coating to protect the metal tube sheet
- 4 and condenser tube ends. The coating on Unit 2 had worn to
- 5 the point that significant portions of bare tube and tube
- 6 ends were exposed.
- 7 Q. What happens if the metal tube sheet and
- 8 condenser tub ends are left exposed?
- 9 A. When exposed, the tube ends will erode and can
- 10 result in tube failure and leakage of circulated water into
- 11 the steam side of the condenser, contaminating the boiler
- 12 water. Recoating of the tube sheet was required. However,
- 13 when the recoating began, the plant was able to repair some
- 14 of the existing waterbox coating resulting in project costs
- 15 lower than initially estimated.
- Q. What additional investments were made solely
- 17 for reliability purposes?
- 18 A. The remaining 13 projects associated with
- 19 investments for reliable operations of Valmy made between
- 20 the January 1, 2019, through December 31, 2022, time period
- 21 that I have not discussed yet were all between \$50,000 and
- 22 \$100,000. They included: (1) the refurbishment of the Unit
- 23 2 boiler feed pump, (2) the replacement of the coal
- 24 handling conveyor following sustained run time failure, (3)
- 25 the replacement of the pumps on production wells 13 and 14,

- 1 (4) the purchase and installation of two redundant 1000
- 2 kilovolt-amp transformers that power the coal handling
- 3 system following failure beyond economic repair, (5 and 6)
- 4 two projects associated with the motor of the Unit 1
- 5 circulating water pump that failed following a ground
- 6 fault, one investment associated with the replacement of
- 7 the motor and the second with the rewind of the failed
- 8 motor for use as a capital spare, (7) the use of a capital
- 9 spare to replace the failed Unit 2A pulverizer, (8) the
- 10 replacement of three generator current transformers
- 11 following failure, (9) the installation of the spare Unit
- 12 1A primary air fan motor due to damage, (10) a new fly ash
- 13 blower to convey ash in order to prevent the baghouse
- 14 hoppers from overflowing due to internal wear and damage,
- 15 (11) an upgrade of the revenue meter required when Idaho
- 16 Power exited participation in operations of Unit 1, (12)
- 17 refurbishment of the block valve that supplies extraction
- 18 steam to the Unit 1 first point feedwater heater, and (13)
- 19 the Unit 1B pulverizer rebuild. Exhibit No. 2 provides
- 20 additional information for each project including the total
- 21 investment amount and a detailed project description and
- 22 justification.
- 23 Q. How have these 26 investments required for the
- 24 continued reliable operations of Valmy contributed to the
- 25 additions at the plant since January 1, 2019?

- 1 A. At \$4.50 million, the investments for
- 2 reliability purposes are the largest expenditures made at
- 3 Valmy since 2018, making up 55 percent of the total
- 4 projects.
- 5 Q. You mentioned some of the investments over
- 6 \$50,000 or associated with Unit 1 were made for a
- 7 combination of either reliability, environmental
- 8 compliance, or safety purposes. Were there any additional
- 9 investments for which the purpose included a reliability
- 10 component?
- 11 A. Yes. There were eight projects required for a
- 12 combination of reliability and safety purposes.

13 Plant Reliability and Safety Investments

- 14 Q. Please describe those projects greater than
- 15 \$50,000 or associated with Unit 1 that have been identified
- 16 as required for reliability and safety purposes.
- 17 A. The largest investment made at Valmy during
- 18 the January 1, 2019, through December 31, 2022, time period
- 19 was for a combination of reliability and safety purposes.
- 20 In 2021, \$1.24 million was spent to fix the Unit 2 turbine
- 21 high pressure/intermediate pressure ("HP/IP") section shell
- 22 steam leaks.
- 23 Q. What caused the HP/IP section shell steam
- 24 leaks on the Unit 2 turbine?
- 25 A. Beginning in 2015, the Unit 2 steam turbine

- 1 HP/IP shell experienced five steam leaks from the mating
- 2 surfaces of the steam turbine HP/IP upper and lower shells.
- 3 Each steam leak damaged the two turbine shells by eroding
- 4 the mating surfaces material and providing further paths
- 5 for the superheated steam to escape from the turbine HP/IP
- 6 shells. At the time, previous repairs did not fix the
- 7 eroded mating surfaces or the compromised connection
- 8 hardware that compresses the two shell halves together to
- 9 form the mating surfaces seal.
- 10 Q. What happens when the mating surfaces and
- 11 connection hardware is not repaired?
- 12 A. Connecting hardware eventually wears out, only
- 13 enduring a limited number of tightening and loosening
- 14 cycles before the connecting hardware loses its strength
- 15 and the ability to provide the compressive forces necessary
- 16 to form the mating surfaces seal of the two shell halves.
- 17 This loss of connecting hardware strength is also
- 18 compounded by the high temperature during operations
- 19 causing the plastic deformation of the steel. This process
- 20 is known as creep.
- 21 O. How did the creeping compound the issues with
- 22 the HP/IP shells?
- 23 A. The plastic deformation, in conjunction with
- 24 applied stresses, can also warp and distort both the
- 25 connecting hardware and the HP/IP shells themselves. A

- 1 'tapped stud' threads into the lower shell half and a large
- 2 nut is installed on the upper portion of the tapped stud
- 3 and tightened to apply the compressive force to the two
- 4 shell mating surfaces.
- 5 Q. Were the tapped studs of the HP/IP shells
- 6 affected?
- 7 A. Yes. A minimum of six tapped connecting studs
- 8 are known to have been compromised in some fashion, mostly
- 9 warpage.
- 10 Q. What was the extent of the investments
- 11 necessary to repair and prevent future HP/IP section shell
- 12 steam leaks?
- 13 A. This project replaced the connecting hardware,
- 14 which was no longer providing sufficient consistent
- 15 compressive force, with new hardware and refurbished the
- 16 mating surfaces of the two HP/IP shells. The two turbine
- 17 HP/IP turbine shells were separated, and the mating
- 18 surfaces were refurbished with a combination of welding and
- 19 machining. In addition, ten tapped connecting studs and
- 20 nuts on each side of the HP/IP turbine section in the areas
- 21 of the five steam leaks were replaced with new tapped
- 22 connecting studs and nuts. The tapped stud threads in the
- 23 lower half shell were also repaired as necessary. The
- 24 tapped studs replacement, lower half thread repairs and
- 25 HP/IP shell mating surfaces refurbishment were made after

- 1 the two HP/IP shells were separated. These repairs
- 2 corrected the known root causes and corrected for the
- 3 turbine HP/IP section shell steam leaks.
- 4 Q. What additional investments required for both
- 5 safety and reliability purposes were made?
- 6 A. In November 2017 an evaluation of the fire
- 7 protection systems was performed that determined the
- 8 refurbishment or replacement of the systems was required
- 9 due to degradation of the existing system, through a
- 10 combination of worn out and/or outdated components and
- 11 systems. As a result, the refurbishment of the Early
- 12 Warning Smoke Detection system was performed, the Unit 1
- 13 and Unit 2 stand-pipe booster pipes were replaced, the fire
- 14 alarm control panels and associated controls and alarms
- 15 were replaced, the deluge valves were replaced, and the
- 16 required flow testing of the electric fire pump and the
- 17 diesel fuel tank system was performed. Total project costs
- 18 were approximately \$263,000.
- In addition, Unit 2 was experiencing erratic control
- 20 valve movement that resulted in unit trips due to the
- 21 resulting load and drum level swings. The primary cause of
- 22 the erratic valve movement was leakage in the upper and
- 23 lower positioners. To operate as reliably as possible and
- 24 limit the erratic valve movements, the control valves were
- 25 kept wide open. Replacement of the upper and lower turbine

- 1 control valve hydraulic cylinder positioners, for
- 2 approximately \$119,000, was necessary to restore stable
- 3 operation of the turbine and improve plant reliability.
- 4 O. Please describe the additional investments
- 5 made between January 1, 2019, and December 31, 2022,
- 6 classified as required for reliability and safety purposes.
- 7 A. The next set of investments over \$50,000 or
- 8 associated with Unit 1 made for reliable and safe operation
- 9 of the plant were required because of the age of the
- 10 existing investment and the associated wear and tear,
- 11 including the replacement of the Unit 2 stack elevator and
- 12 transportation fleet at the plant. The stack elevator was
- installed with Unit 2 in 1984 and replacement parts had
- 14 become obsolete. On several occasions the elevator stopped
- 15 operating properly during the installation of environmental
- 16 compliance equipment and prior to scheduled emission
- 17 testing, causing delayed installation timelines. A total
- 18 of approximately \$107,000 was invested to complete the
- 19 elevator replacement including the car, brake assembly,
- 20 drive motor and gearbox, electrical system replacement and
- 21 call system replacement.
- 22 In 2020 and 2022, approximately \$88,000 and \$78,000,
- 23 respectively, was spent to replace some of the van
- 24 transportation fleet due to concern with safety and
- 25 reliability. The Valmy fleet was aging and reaching high

- 1 mileage, traveling approximately 1,750 miles for
- 2 maintenance and 5,200 miles for operations/fuels per month
- 3 by 2022. The vans transport employees to and from the
- 4 remote plant site, 24 hours a day, seven days a week, which
- 5 is a standard in northern Nevada set by local mining
- 6 companies. Three of the existing nine vans were replaced
- 7 in both 2020 and again in 2022 as each van was over ten
- 8 years old with between 190,000 to 256,000 miles.
- 9 O. What were the two remaining investments made
- 10 for reliability and safety purposes between January 1,
- 11 2019, and December 31, 2022?
- 12 A. The remaining investments identified as
- 13 necessary for reliable and safe operations of Valmy include
- 14 the (1) refurbishment of the trisector air heater expansion
- 15 joint following damage from thermal expansion, rust, acid
- 16 condensation and erosion, and (2) refurbishment of the
- 17 first point feedwater inlet valve on Unit 1.
- 18 Q. How have these projects, necessary for the
- 19 continued reliable and safe operations of Valmy,
- 20 contributed to the additions at the plant since January 1,
- 21 2019?
- 22 A. The investments made at Valmy for reliability
- 23 and safety purposes during the January 1, 2019, through
- 24 December 31, 2022, time period total \$1.97 million, or 24
- 25 percent of the total projects.

- 1 Q. Were there any additional investments made at
- 2 Valmy between January 1, 2019, and December 31, 2022, that
- 3 included a purpose classification for continued reliable
- 4 operations of the plant?
- 5 A. Yes. There were five projects associated with
- 6 continued reliable operations of Valmy as well as required
- 7 for environmental compliance.

8 Plant Reliability and Environmental Compliance Investments

- 9 Q. What were the Valmy investments required for
- 10 continued reliable operations and environmental compliance
- 11 purposes?
- 12 A. Four of the investments made at Valmy between
- 13 January 1, 2019, and December 31, 2022, and identified as
- 14 required for both continued reliable operations and
- 15 environmental compliance were associated with the scrubber
- 16 atomizer wheels on Unit 2, while the largest investment
- 17 made was associated with the scrubber spray machine gearbox
- 18 that drives the atomizer wheels. The dry scrubber on Unit 2
- 19 utilizes nine atomizing spray machines, three atomizers per
- 20 scrubber vessel, to atomize a lime/recycled fly ash mixed
- 21 slurry that reacts with the sulfur dioxide in the flue gas
- 22 to produce calcium sulfate. The solid calcium sulfate
- 23 particles are then collected along with fly ash in the
- 24 baghouse.
- To accomplish this, the atomizer wheel rotates via

- 1 the gearbox at approximately 13,000 revolutions per minute
- 2 and centrifugal force shears the lime/recycled ash slurry
- 3 into very small droplets for intimate liquid/gas contact.
- 4 The force of the shearing slurry slowly erodes the atomizer
- 5 wheels which require routine replacement. An atomizer wheel
- 6 can be expected to last for 10,000 to 12,000 hours in
- 7 service. In 2019 the procurement of six new atomizer
- 8 wheels was required. Five of the atomizer wheels that were
- 9 at the end of their service life were replaced in 2020 and
- 10 2021, and eight were replaced in 2022. In addition, the
- 11 gearbox, which requires precision balancing and tight
- 12 tolerance on gear clearances could not be repaired and
- 13 required replacement. The five projects totaling
- 14 approximately \$683,000 were required to ensure the
- 15 continued reliable operations of Valmy.

16 Environmental Compliance Investments

- 17 Q. What investments were made at Valmy solely for
- 18 environmental compliance?
- 19 A. There were three investments over \$50,000 or
- 20 associated with Unit 1 made at Valmy between January 1,
- 21 2019, and December 31, 2022, for which the purpose was
- 22 environmental compliance. The first, for approximately
- 23 \$220,000, included the installation of nine new ground
- 24 water monitoring wells.
- Q. Why were the new ground water monitoring wells

- 1 required?
- 2 A. Ground water elevation at Valmy had risen
- 3 noticeably over the last six to eight years, presumably due
- 4 to cessation of dewatering activities at the nearby Lone
- 5 Tree Mine. As a result, the screened interval intake of
- 6 several wells was nearly fully submerged.
- 7 Q. Are there guidelines in place for appropriate
- 8 groundwater levels?
- 9 A. Yes. According to Nevada Division of
- 10 Environmental Protection ("NDEP") monitoring well
- 11 guidelines, the groundwater level should be within the
- 12 screened interval level to obtain an accurate water level
- 13 reading. Any reported ground water levels above the top
- 14 screen level are considered invalid. At the time, of the
- 15 Valmy plant's 14 ground water monitoring wells, five were
- 16 reading above the top screen level and four were close.
- 17 Q. What would happen if the groundwater levels
- 18 were not addressed?
- 19 A. If the wells were not redrilled, plugged,
- 20 abandoned or replaced, the existing wells may have become
- 21 non-compliant with the regulatory intent of monitoring the
- 22 potential impacts of operating the facilities' landfill and
- 23 evaporation ponds. In addition, if not in compliance, the
- 24 NDEP can order similar action. As a result, the plant
- 25 installed nine new ground water monitoring wells.

- 1 Q. Please describe the remaining investments made
- 2 at Valmy for environmental compliance.
- 3 A. Approximately \$13,000 was associated with the
- 4 replacement of the low nitrogen-oxide burner nozzles of
- 5 Unit 1 to remain compliant with the Mercury and Air Toxics
- 6 Standards, and finally \$1,000 of costs were associated with
- 7 the replacement of the existing sorbent trap mercury
- 8 monitoring equipment closed in 2019.
- 9 Q. Were there any additional investments made at
- 10 Valmy between January 1, 2019, and December 31, 2022, that
- 11 included a purpose classification for environmental
- 12 compliance?
- 13 A. Yes. There were two projects over \$50,000 or
- 14 associated with Unit 1 that were required for both
- 15 environmental compliance and the continued safe operations
- 16 of Valmy.

17 Environmental Compliance and Safety Investments

- 18 Q. Please describe the first required investment
- 19 for environmental compliance and safety.
- 20 A. The three dry scrubber vessels on Unit 2 often
- 21 suffer severe scaling and/or debris material buildup as
- 22 scale is dislodged from the scrubber vessel walls. The
- 23 scale and buildup can be severe enough that several times
- 24 per year the unit is curtailed by 70 MWs while the scale
- 25 and buildup are removed from the vessel walls and the

- 1 outlet duct via the existing debris chute and from the
- 2 outlet duct door. The debris material is then collected and
- 3 transported to the ash landfill. The removal of the debris
- 4 is required under the Mercury and Air Toxic Standards
- 5 regulations.
- In 2020, approximately \$127,000 in project costs
- 7 were incurred to enlarge the existing Unit 2 scrubber
- 8 vessel debris chute and install three 24-inch diameter
- 9 hydraulically actuated knife gate valves. The purpose was
- 10 to allow for the faster and safer removal and collection of
- 11 the scale, sludge and debris for disposal in the ash
- 12 landfill. The investment reduced the duration of forced
- 13 outages by 50 percent. In addition, automation of the
- 14 valves to open the scrubber vessel, which previously
- 15 required personnel to perform via a ladder, rectified a
- 16 safety concern.
- 17 Q. What additional investment was made for
- 18 environmental compliance and safety of Valmy?
- 19 A. The primary and backup scrubber computer room
- 20 air conditioning units were aging equipment and required
- 21 frequent maintenance. Operating failures of the system had
- 22 resulted in unit trips due to overheating of the baghouse
- 23 pollution control device that is located in the scrubber
- 24 computer room. Baghouse pollution control device components
- 25 and the HVAC units were repaired and returned to service,

- 1 but overheating was a recurring problem. Replacement of
- 2 both the primary and backup scrubber computer room air
- 3 conditioning units totaling approximately \$65,000 was
- 4 necessary to ensure reliable operation of Unit 2 while also
- 5 maintaining safety of the plant personnel.
- 6 Q. Please summarize the investments that were
- 7 made at Valmy over \$50,000 or were specific to Unit 1 that
- 8 make up the \$8.19 million for which Idaho Power is
- 9 requesting a prudence determination.
- 10 A. Of the 44 projects for which a detailed
- 11 project description and investment purpose classification
- 12 was provided, 26 were for the continued reliable plant
- operations totaling \$4.50 million, another \$234,000 was
- 14 associated with the three projects required for
- 15 environmental compliance, and the remaining 15, which were
- 16 for the combination of either reliability, environmental
- 17 compliance, or safety, contributed to \$2.85 million of the
- 18 total investments made at Valmy between January 1, 2019,
- 19 through December 31, 2022.

20 IV. BRIDGER INVESTMENTS SINCE 2020

- 21 Q. As a one-third owner in the plant, is Idaho
- 22 Power involved in the decision-making process related to
- 23 capital investments at Bridger?
- A. Yes. As the plant operator, PacifiCorp
- 25 manages the capital budget for Bridger. However, the

- 1 Company is and always has been actively involved in the
- 2 decision-making process in all matters associated with
- 3 Bridger capital investments as a co-owner. While
- 4 PacifiCorp, as the operator, vets and analyzes the need for
- 5 specific capital replacements as they arise to continue
- 6 reliable and safe operation of the plant, Idaho Power
- 7 regularly participates in discussions of the capital
- 8 investment forecast prepared by PacifiCorp, influencing the
- 9 investments ultimately made.
- 10 Q. What documentation does the Company review
- 11 as the one-third owner and non-operating partner?
- 12 A. Idaho Power receives from PacifiCorp a
- 13 monthly billing invoice, invoice support documentation, and
- 14 monthly invoice reconciliation. Appropriation Requests are
- 15 available for every project, which include a project
- 16 description, investment reason, project number, and
- 17 projected expenditures for the project, by year. During the
- 18 quarterly Ownership Meetings, Idaho Power reviews the
- 19 current year operations and maintenance ("O&M") expense and
- 20 capital budgets and forecasts. As noted in the Exhibit No.
- 21 1, Idaho Power plans to implement an Oversight Meeting
- 22 Checklist to document its participation in these quarterly
- 23 meetings at Bridger, including the budget overview document
- 24 provided at and discussed during these meetings.

- 1 Q. Does Idaho Power have any contractual rights
- 2 to approve items such as capital spend?
- 3 A. Yes. Under Section 5.4 of the Operation
- 4 Agreement, each October PacifiCorp will submit a forecast
- 5 of its estimate of operating expenses for the following
- 6 calendar year, including capital projects, to Idaho Power.
- 7 The budget will include items of expenditures for
- 8 replacement and repair of facilities and will include a
- 9 contingency for emergency repairs and replacements. The
- 10 forecast is subject to approval by the Company. Under the
- 11 agreement, if the forecast for projects changes by 10
- 12 percent or more during the calendar year, PacifiCorp will
- 13 notify Idaho Power. In addition, under compliance with the
- 14 Sarbanes-Oxley Act, forecasts for projects over \$1 million
- 15 that change by 10 percent or more during the calendar year
- 16 must be approved by both Bridger Co-Owners.
- 17 Q. Please describe the Company's participation
- 18 in the Bridger capital investment discussions that meet the
- 19 contractual rights described above.
- 20 A. Mid-year, the Co-Owners hold a capital
- 21 budget review where the forecasted capital projects
- 22 expected to occur over the next three calendar years over
- 23 \$50,000 are discussed in detail. In addition, large capital
- 24 projects expected over the next decade are reviewed, unit

- 1 overhauls, and the scope and need of projects are
- 2 discussed. Following the meeting, plant personnel
- 3 consolidates and finalizes the list of all projects,
- 4 including the scope, need and consequence for each.
- 5 Following the quarterly Ownership Meeting that
- 6 occurs in September, the plant personnel present a formal
- 7 capital and O&M expense budget for the following year as
- 8 well as a high level 10-year forecast. The intent of the
- 9 meeting is for the Bridger Co-Owners to ask questions of
- 10 the plant personnel, most often the subject matter experts,
- 11 about any details surrounding the forecasted capital
- 12 investments and O&M expense.
- 13 Q. How does the Company monitor the budget?
- 14 A. During each quarterly Ownership Meeting, a
- 15 standing agenda item is to review the current year capital
- 16 and O&M expense budget, routinely providing Idaho Power the
- 17 opportunity to raise any questions necessary about upcoming
- 18 projects. Additionally, on a monthly basis, forecasts for
- 19 capital and O&M expense are provided for review by the
- 20 Company.
- Q. What is the time period for which Idaho Power
- 22 is requesting a prudence determination of Bridger
- 23 investments?
- 24 A. Order No. 35423 found that investments made at

- 1 Bridger through December 31, 2020, had been prudently
- 2 incurred therefore the Company is requesting a prudence
- 3 determination on the Bridger investments made during the
- 4 January 1, 2021, through December 31, 2022, time period.
- 5 There have been a number of investments required to operate
- 6 the plant in a safe, efficient, and reliable manner,
- 7 including investments required to ensure environmental
- 8 compliance as well as a number of investments for routine
- 9 asset replacement.
- 10 Exhibit No. 3 presents Idaho Power's share of the
- 11 investments made at Bridger between January 1, 2021, and
- 12 December 31, 2022, detailing 216 different projects
- 13 totaling \$19.33 million. In addition, for those projects
- 14 for which Idaho Power's ownership share is over \$100,000,
- 15 the Company has included a project description and
- 16 investment purpose classification as to whether the
- 17 investment was for environmental compliance, safety, and/or
- 18 reliability. Of the 61 projects for which a detailed
- 19 project description and investment purpose classification
- 20 was provided, 31 were for continued reliable plant
- 21 operations, 17 were required for environmental compliance,
- 22 one was for safety, and 12 were for a combination of either
- 23 reliability, environmental compliance, or safety.
- Q. Were all the projects comprising the \$19.33
- 25 million in investments that occurred between January 1,

- 1 2021, and December 31, 2022, necessary for either
- 2 environmental compliance, the safe and economic operation
- 3 of the plant, or for reliability purposes?
- 4 A. Yes.

5 Plant Reliability Investments

- 6 Q. You indicated there were 31 investments
- 7 greater than \$100,000 that were required for the reliable
- 8 operation of the plant. What was the largest investment
- 9 made to maintain reliability?
- 10 A. The largest investments in both 2021 and 2022
- 11 required for continued reliable operations of Bridger, as
- 12 well as 12 others, were associated with the normal wear and
- 13 tear of existing plant equipment. The two largest projects
- 14 as well as two other projects, were the result of the
- 15 accumulation of failures of either pumps, valves or
- 16 gearboxes during the year, for a total of \$1.34 million.
- 17 These failures and subsequent replacements were unplanned
- 18 and not budgeted but resulted in capital improvements
- 19 required to maintain reliability of the plant.
- 20 In addition, \$2.04 million in investments were made
- 21 (1) for the overhaul of two pulverizers per year, (2) the
- 22 repair of the primary air ducts that had developed leaks
- 23 over the years of operation, (3) the replacement of the hot
- 24 end and cold end seals in both air pre-heaters during an
- 25 overhaul of Units 2 and 4, (4) the replacement of warped

- 1 sector plates on both Units 2 and 4, (5) new boiler side
- 2 wall tubes required due to increased ash erosion on Units 2
- 3 and 4, (6) restoration of turning vanes that had been worn
- 4 through by fly ash on both Units 2 and 4, (7) replacement
- 5 of high pressure turbine packing on Unit 2, and (8)
- 6 installation of new mill discharge valves on the units to
- 7 isolate the supply of fuel to the boiler.
- 8 Q. How would you categorize the next set of
- 9 Bridger investments made for continued reliable operations
- 10 of the plant?
- 11 A. There were 7 projects totaling approximately
- 12 \$1.38 million associated with the replacement of obsolete
- 13 equipment that was no longer supported and the repair or
- 14 replacement parts were costly. This included the upgrade of
- 15 the electro-hydraulic pumps on Unit 2 and Unit 4, a new
- 16 continuous vibration monitoring system for the Green River
- 17 pump station, a digital front end excitation system
- 18 retrofit, the replacement of both Unit 2 and Unit 4's DCS,
- 19 and the replacement of flame scanners on Unit 4.
- 20 Q. What were the remaining investments required
- 21 for the reliable operation of Bridger?
- 22 A. Neural network combustion controls and a soot
- 23 blowing optimizer were installed on Unit 4 to lower
- 24 emissions and improve heat rates for a total of
- 25 approximately \$218,000. To assure proper alignment with

- 1 both the rotating element and the pump to the turbine, the
- 2 boiler feed pump was rebuilt, and the casing replaced for
- 3 \$199,000. Approximately \$184,000 was associated with the
- 4 re-build of a failed boiler circulating pump for future re-
- 5 use. Pulverizer journals were replaced as it was more cost-
- 6 effective than repairing, totaling approximately \$160,000.
- 7 Radio communications were upgraded increasing bandwidth in
- 8 and around the plant for \$131,000. On Unit 4, retracts and
- 9 water injection penetration equipment was installed for
- 10 \$122,000 to help burn the existing coal. The existing
- 11 feedwater heaters were replaced to drain the system more
- 12 efficiently and return the water to the condensate system
- 13 for reuse as opposed to dumping, for a total investment of
- 14 \$245,000. Finally, a new acoustic leak detection was
- installed in the boiler of Unit 4 for approximately
- 16 \$177,000.
- 17 Q. Please summarize the investments made at
- 18 Bridger during the January 1, 2021, through December 31,
- 19 2022, time period that were necessary for continued
- 20 reliable operations of the plant.
- 21 A. In summary, there were 31 projects greater
- 22 than \$100,000 that were required for the reliable operation
- 23 of the plant in 2021 and 2022 for a total of \$6.19 million,
- 24 or 32 percent of the total investments.
- 25 Q. You mentioned some of the investments over

- 1 \$100,000 were made for a combination of either reliability,
- 2 environmental compliance, or safety purposes. Were there
- 3 any additional investments for which the purpose included a
- 4 reliability component?
- 5 A. Yes. There were eight projects for a
- 6 combination of reliability and safety purposes and three
- 7 projects for a combination of reliability and environmental
- 8 compliance.

9 Plant Reliability and Safety Investments

- 10 Q. Please describe those projects greater than
- 11 \$100,000 that have been identified as required for
- 12 reliability and safety purposes.
- 13 A. The largest investment required for
- 14 reliability and safety purposes, totaling \$308,000,
- 15 replaced the electromechanical trip system and eliminated
- 16 the mechanical over speed bolt on the boiler feed pump
- 17 turbines because the existing system was over 30 years old
- 18 and maintenance issues had been increasing. Two projects
- 19 involved the installation parts on Unit 4: new wear plates
- 20 for the submerged drag chain conveyor and an automatic
- 21 sprinkler system, for approximately \$287,000. The remaining
- 22 five projects were associated with the replacement of
- 23 existing investments.
- Q. What investments were replaced and necessary
- 25 to ensure reliable and safe operations of Bridger?

- 1 A. The feeder breaker relays on Unit 4 were
- 2 replaced because the existing relays were obsolete. Also,
- 3 Unit 4 required the replacement of the coal pipes from the
- 4 pulverizers to the boiler due to high wear from the
- 5 abrasiveness of the coal. A dozer with the highest
- 6 operating hours and requiring the most maintenance was
- 7 rebuilt. A failed epoxy liner and the stator leak monitor
- 8 system were both replaced on Unit 2. The remaining five
- 9 projects totaled approximately \$971,000.

10 Plant Reliability and Environmental Compliance Investments

- 11 Q. What three investments were required for the
- 12 combination of reliability and environmental compliance?
- A. Both Unit 2 and Unit 4 required the
- 14 replacement or repair of the burner components due to
- damage or warped hardware for a total of \$406,000 and
- 16 \$648,000, respectively. In addition, new secondary air flow
- 17 monitors were required on Unit 4 for approximately
- 18 \$175,000.

19 Environmental Compliance Investments

- Q. What investments were made at Bridger solely
- 21 for environmental compliance?
- 22 A. There were 17 projects necessary for
- 23 environmental compliance. The largest of the investments
- 24 made at Bridger since 2020 was for environmental compliance
- 25 and required the replacement of two levels of Selective

- 1 Catalytic Reduction ("SCR") catalyst. The Bridger catalyst
- 2 management plan requires the replacement of catalysts on a
- 3 set cycle of every four years or coincident with major
- 4 outages. The extent of catalyst replacements depends on an
- 5 evaluation of the condition of the catalyst which will
- 6 determine how many layers must be replaced to ensure a
- 7 fully functioning SCR for compliance with environmental
- 8 regulations. Two layers of the catalyst on Unit 4 were
- 9 replaced totaling approximately \$1.41 million. An
- 10 additional 12 more projects necessary for environmental
- 11 compliance were associated with investments in Unit 4,
- 12 totaling \$3.76 million. These included: (1) the extension
- of the pin block liner to the mid-level of the stack, (2)
- 14 the replacement of discharge electrode wires in the
- 15 precipitator, (3) the repair and recoat of the scrubber
- 16 ductwork, (4) installation of online catalyst cleaning
- 17 equipment to reduce ash pluggage, (5) installation of a new
- 18 large particle ash screen to maintain optimal catalyst
- 19 performance, (6) upgrade of the transformer-rectifiers and
- 20 current limiting reactors in the precipitator, (7) repair
- 21 and recoat of the precipitator ductwork, (8) installation
- 22 of turning vanes and flow straightening devices, (9)
- 23 replacement of Nuva feeder piping (10) the overhaul of the
- 24 mini drag-chains that transport ash from the SCR large
- 25 particle ash hopper to the drag chain hopper, (11) the

- 1 purchase and install of Limitorque drivers on the
- 2 precipitator inlet and outlet dampers, and (12) the
- 3 replacement of six discharge electrode rappers.
- 4 Q. What were the remaining four projects
- 5 necessary for environmental compliance?
- 6 A. Similar to Unit 4, the repair and recoat of
- 7 the scrubber and precipitator ductwork on Unit 2 was
- 8 required as was the replacement of the rapper shaft,
- 9 bearings, and hammers of the precipitator rapping systems.
- 10 Finally, a redundant soda liquor supply line was installed.
- 11 In total, there were 17 projects necessary for
- 12 environmental compliance, totaling \$5.73 million, or 30
- 13 percent of the total investments.

14 Environmental Compliance and Safety Investments

- 15 Q. Please describe the investments required for
- 16 environmental compliance and safety of Bridger.
- 17 A. There was just one project necessary for both
- 18 environmental compliance and safety of the plant personnel,
- 19 totaling \$139,000. The coating in the ducts from the
- 20 scrubbers into the stack was worn so it was replaced. This
- 21 is a high wear area and if not repaired or replaced will
- 22 lead to excessive leaking and ultimately environmental
- 23 violations. In addition, the leaking flue gas could be a
- 24 hazard to plant employees.

1 Safety Investments

- 2 Q. Were there any investments at Bridger made
- 3 solely for safety purposes?
- 4 A. Yes. One investment, for approximately
- 5 \$127,000, was made for safety purposes. The existing
- 6 outdated station breaker relays were a safety concern due
- 7 to arc flash hazards and were upgraded. The plant has been
- 8 replacing the old relays with arc flash compliant relays
- 9 that will significantly reduce the hazard or arc flash
- 10 incidents to plant personnel.
- 11 Q. Please summarize the investments that were
- made at Bridger over \$100,000 that make up the \$19.33
- 13 million for which Idaho Power is requesting a prudence
- 14 determination.
- 15 A. Of the 61 projects for which a detailed
- 16 project description and investment purpose classification
- 17 was provided, 31 were for the continued reliable plant
- 18 operations totaling \$6.19 million, another \$5.73 million
- 19 was associated with the 17 projects required for
- 20 environmental compliance, one project at \$127,000 was
- 21 required for safety purposes, and the remaining 12, which
- 22 were for the combination of either reliability,
- 23 environmental compliance, or safety, contributed to \$2.93
- 24 million of the total investments made at Bridger between
- 25 January 1, 2021, through December 31, 2022.

1 V. CONCLUSION

- 2 Q. Please summarize your testimony.
- 3 A. The Preferred Portfolio in the 2021 IRP
- 4 reflects an early exit of coal-fired operations from both
- 5 Valmy and Bridger as a more favorable economic outcome. The
- 6 Company has been required to make investments at Valmy and
- 7 has been actively involved in the capital spend decision
- 8 making process at the plant. Of the 44 projects for which a
- 9 detailed project description and investment purpose
- 10 classification was provided, 26 were for the continued
- 11 reliable plant operations totaling \$4.50 million, another
- 12 \$234,000 was associated with the three projects required
- 13 for environmental compliance, and the remaining 15, which
- 14 were for the combination of either reliability,
- 15 environmental compliance, or safety, contributed to \$2.85
- 16 million of the total investments made at Valmy between
- 17 January 1, 2019, through December 31, 2022.
- 18 With respect to Bridger, the Company has been
- 19 required to make investments and remains actively involved
- 20 in the capital spend decision making process at the plant.
- 21 Of the 61 projects for which a detailed project description
- 22 and investment purpose classification was provided, 31 were
- 23 for the continued reliable plant operations totaling \$6.19
- 24 million, another \$5.73 million was associated with the 17
- 25 projects required for environmental compliance, one project

- 1 at \$127,000 was required for safety purposes, and the
- 2 remaining 12, which were for the combination of either
- 3 reliability, environmental compliance, or safety,
- 4 contributed to \$2.93 million of the total investments made
- 5 at Bridger between January 1, 2021, through December 31,
- 6 2022. While Idaho Power is cognizant of the approaching
- 7 cessation of coal-fired operations at both Valmy and
- 8 Bridger, the investments made were prudent and required to
- 9 ensure the plants remain operational in a safe, efficient,
- 10 and reliable matter.
- 11 Q. Does this conclude your direct testimony in
- 12 this case?
- 13 A. Yes, it does.
- 14 //
- 15 //

1	DECLARATION OF LINDSAY BARRETTO
2	I, Lindsay Barretto, declare under penalty of
3	perjury under the laws of the state of Idaho:
4	1. My name is Lindsay Barretto. I am employed
5	by Idaho Power Company as the Senior Manager of 500kV and
6	Joint Projects.
7	2. On behalf of Idaho Power, I present this
8	pre-filed direct testimony and Exhibit Nos. 1 through 3 in
9	this matter.
LO	3. To the best of my knowledge, my pre-filed
L1	direct testimony and exhibits are true and accurate.
L2	I hereby declare that the above statement is true to
L3	the best of my knowledge and belief, and that I understand
L 4	it is made for use as evidence before the Idaho Public
L 5	Utilities Commission and is subject to penalty for perjury.
L 6	SIGNED this 1st day of June 2023, at Boise, Idaho.
	Linksung Brutto
L7 L8	Signed:
L9 20	LINDSAY BARRETTO
21	
22	
23	
24	

25